
Introduced by Senators Ashburn and Romero

February 22, 2005

An act to amend Section 1203.016 of the Penal Code, relating to home detention.

LEGISLATIVE COUNSEL'S DIGEST

SB 963, as introduced, Ashburn. Home detention: electronic monitoring.

Existing law permits counties to authorize a home detention program using electronic monitoring, as specified.

This bill would authorize the use of global positioning system devices and other supervising devices for those purposes.

Vote: majority. Appropriation: no. Fiscal committee: no. State-mandated local program: no.

The people of the State of California do enact as follows:

1 SECTION 1. Section 1203.016 of the Penal Code is amended
2 to read:
3 1203.016. (a) Notwithstanding any other provision of law,
4 the board of supervisors of any county may authorize the
5 correctional administrator, as defined in subdivision (h), to offer
6 a program under which minimum security inmates and low-risk
7 offenders committed to a county jail or other county correctional
8 facility or granted probation, or inmates participating in a work
9 furlough program, may voluntarily participate in a home
10 detention program during their sentence in lieu of confinement in
11 the county jail or other county correctional facility or program
12 under the auspices of the probation officer.

(b) The board of supervisors may prescribe reasonable rules and regulations under which a home detention program may operate. As a condition of participation in the home detention program, the inmate shall give his or her consent in writing to participate in the home detention program and shall in writing agree to comply with the rules and regulations of the program, including, but not limited to, the following rules:

(1) The participant shall remain within the interior premises of his or her residence during the hours designated by the correctional administrator.

(2) The participant shall admit any person or agent designated by the correctional administrator into his or her residence at any time for purposes of verifying the participant's compliance with the conditions of his or her detention.

(3) The participant shall agree to the use of electronic monitoring, *which may include global positioning system devices* or *other* supervising devices for the purpose of helping to verify his or her compliance with the rules and regulations of the home detention program. The devices shall not be used to eavesdrop or record any conversation, except a conversation between the participant and the person supervising the participant which is to be used solely for the purposes of voice identification.

(4) The participant shall agree that the correctional administrator in charge of the county correctional facility from which the participant was released may, without further order of the court, immediately retake the person into custody to serve the balance of his or her sentence if the electronic monitoring or supervising devices are unable for any reason to properly perform their function at the designated place of home detention, if the person fails to remain within the place of home detention as stipulated in the agreement, if the person willfully fails to pay fees to the provider of electronic home detention services, as stipulated in the agreement, subsequent to the written notification of the participant that the payment has not been received and that return to custody may result, or if the person for any other reason no longer meets the established criteria under this section. A copy of the agreement shall be delivered to the participant and a copy retained by the correctional administrator.

(c) Whenever the peace officer supervising a participant has reasonable cause to believe that the participant is not complying

1 with the rules or conditions of the program, or that the electronic
2 monitoring devices are unable to function properly in the
3 designated place of confinement, the peace officer may, under
4 general or specific authorization of the correctional
5 administrator, and without a warrant of arrest, retake the person
6 into custody to complete the remainder of the original sentence.

7 (d) Nothing in this section shall be construed to require the
8 correctional administrator to allow a person to participate in this
9 program if it appears from the record that the person has not
10 satisfactorily complied with reasonable rules and regulations
11 while in custody. A person shall be eligible for participation in a
12 home detention program only if the correctional administrator
13 concludes that the person meets the criteria for release
14 established under this section and that the person's participation
15 is consistent with any reasonable rules and regulations prescribed
16 by the board of supervisors or the administrative policy of the
17 correctional administrator.

18 (1) The rules and regulations and administrative policy of the
19 program shall be written and reviewed on an annual basis by the
20 county board of supervisors and the correctional administrator.
21 The rules and regulations shall be given to or made available to
22 any participant upon request.

23 (2) The correctional administrator, or his or her designee, shall
24 have the sole discretionary authority to permit program
25 participation as an alternative to physical custody. All persons
26 referred or recommended by the court to participate in the home
27 detention program pursuant to subdivision (e) who are denied
28 participation or all persons removed from program participation
29 shall be notified in writing of the specific reasons for the denial
30 or removal. The notice of denial or removal shall include the
31 participant's appeal rights, as established by program
32 administrative policy.

33 (e) The court may recommend or refer a person to the
34 correctional administrator for consideration for placement in the
35 home detention program. The recommendation or referral of the
36 court shall be given great weight in the determination of
37 acceptance or denial. At the time of sentencing or at any time that
38 the court deems it necessary, the court may restrict or deny the
39 defendant's participation in a home detention program.

(f) The correctional administrator may permit home detention program participants to seek and retain employment in the community, attend psychological counseling sessions or educational or vocational training classes, or seek medical and dental assistance. Willful failure of the program participant to return to the place of home detention not later than the expiration of any period of time during which he or she is authorized to be away from the place of home detention pursuant to this section and unauthorized departures from the place of home detention are punishable as provided in Section 4532.

(g) The board of supervisors may prescribe a program administrative fee to be paid by each home detention participant that shall be determined according to his or her ability to pay. Inability to pay all or a portion of the program fees shall not preclude participation in the program, and eligibility shall not be enhanced by reason of ability to pay. All program administration and supervision fees shall be administered in compliance with Section 1208.2.

(h) As used in this section, the following words have the following meanings:

(1) “Correctional administrator” means the sheriff, probation officer, or director of the county department of corrections.

(2) “Minimum security inmate” means an inmate who, by established local classification criteria, would be eligible for placement in a Type IV local detention facility, as described in Title 15 of the California Code of Regulations, or for placement into the community for work or school activities, or who is determined to be a minimum security risk under a classification plan developed pursuant to Section 1050 of Title 15 of the California Code of Regulations.

(3) “Low-risk offender” means a probationer, as defined by the National Institute of Corrections model probation system.

(i) Notwithstanding any other law, the police department of a city where an office is located to which persons on an electronic monitoring program report may require the county correctional administrator to provide information concerning those persons. This information shall be limited to the name, address, date of birth, and offense committed by the home detainee. Any information received by a police department pursuant to this

1 paragraph shall be used only for the purpose of monitoring the
2 impact of home detention programs on the community.

3 (j) It is the intent of the Legislature that home detention
4 programs established under this section maintain the highest
5 public confidence, credibility, and public safety. In the
6 furtherance of these standards, the following shall apply:

7 (1) The correctional administrator, with the approval of the
8 board of supervisors, may administer a home detention program
9 pursuant to written contracts with appropriate public or private
10 agencies or entities to provide specified program services. No
11 public or private agency or entity may operate a home detention
12 program in any county without a written contract with that
13 county's correctional administrator. However, this does not apply
14 to the use of electronic monitoring by the California Department
15 of Corrections or the Department of the Youth Authority as
16 established in Section 3004. No public or private agency or entity
17 entering into a contract may itself employ any person who is in
18 the home detention program.

19 (2) Program acceptance shall not circumvent the normal
20 booking process for sentenced offenders. All home detention
21 program participants shall be supervised.

22 (3) (A) All privately operated home detention programs shall
23 be under the jurisdiction of, and subject to the terms and
24 conditions of the contract entered into with, the correctional
25 administrator.

26 (B) Each contract shall include, but not be limited to, all of the
27 following:

28 (i) A provision whereby the private agency or entity agrees to
29 operate in compliance with any available standards promulgated
30 by state correctional agencies and bodies, including the Board of
31 Corrections, and all statutory provisions and mandates, state and
32 county, as appropriate and applicable to the operation of home
33 detention programs and the supervision of sentenced offenders in
34 a home detention program.

35 (ii) A provision that clearly defines areas of respective
36 responsibility and liability of the county and the private agency
37 or entity.

38 (iii) A provision that requires the private agency or entity to
39 demonstrate evidence of financial responsibility, submitted and
40 approved by the board of supervisors, in amounts and under

1 conditions sufficient to fully indemnify the county for reasonably
2 foreseeable public liability, including legal defense costs, that
3 may arise from, or be proximately caused by, acts or omissions
4 of the contractor. The contract shall provide for annual review by
5 the correctional administrator to ensure compliance with
6 requirements set by the board of supervisors and for adjustment
7 of the financial responsibility requirements if warranted by
8 caseload changes or other factors.

9 (iv) A provision that requires the private agency or entity to
10 provide evidence of financial responsibility, such as certificates
11 of insurance or copies of insurance policies, prior to commencing
12 any operations pursuant to the contract or at any time requested
13 by the board of supervisors or correctional administrator.

14 (v) A provision that permits the correctional administrator to
15 immediately terminate the contract with a private agency or
16 entity at any time that the contractor fails to demonstrate
17 evidence of financial responsibility.

18 (C) All privately operated home detention programs shall
19 comply with all appropriate, applicable ordinances and
20 regulations specified in subdivision (a) of Section 1208.

21 (D) The board of supervisors, the correctional administrator,
22 and the designee of the correctional administrator shall comply
23 with Section 1090 of the Government Code in the consideration,
24 making, and execution of contracts pursuant to this section.

25 (E) The failure of the private agency or entity to comply with
26 statutory provisions and requirements or with the standards
27 established by the contract and with the correctional
28 administrator may be sufficient cause to terminate the contract.

29 (F) Upon the discovery that a private agency or entity with
30 whom there is a contract is not in compliance pursuant to this
31 paragraph, the correctional administrator shall give 60 days'
32 notice to the director of the private agency or entity that the
33 contract may be canceled if the specified deficiencies are not
34 corrected.

35 (G) Shorter notice may be given or the contract may be
36 canceled without notice whenever a serious threat to public
37 safety is present because the private agency or entity has failed to
38 comply with this section.

- 1 (k) For purposes of this section, “evidence of financial
2 responsibility” may include, but is not limited to, certified copies
3 of any of the following:
4 (1) A current liability insurance policy.
5 (2) A current errors and omissions insurance policy.
6 (3) A surety bond.

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